

**STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS  
DEPARTMENT OF ENVIRONMENTAL MANAGEMENT**

**OFFICE OF COMPLIANCE & INSPECTION**

**IN RE: Landmark Medical Center**

**FILE NO.: 13 – 05**

NOTICE OF VIOLATION

A. Introduction

Pursuant to Sections 42-17.1-2(21) and 42-17.6-3 of the Rhode Island General Laws, as amended, (“R.I. Gen. Laws”) you are hereby notified that the Director of the Department of Environmental Management (the “Director” of “DEM”) has reasonable grounds to believe that the above-named party (“Respondent”) has violated certain statutes and/or administrative regulations under DEM's jurisdiction.

B. Facts

- (1) The Respondent operates facilities located at 115 Cass Avenue in the city of Woonsocket, Rhode Island (the “Woonsocket Facility”) and at 116 Eddie Dowling Highway in the town of North Smithfield, Rhode Island (the “North Smithfield Facility”) (collectively, the “Facilities”).
- (2) The Facilities are stationary sources of air pollutants subject to the DEM’s Air Pollution Control (“APC”) Regulations, including but not limited to the DEM’s APC Regulation No. 9, entitled *Air Pollution Control Permits*.
- (3) On 1 April 2013, DEM received three minor source general permit applications submitted by the Respondent. The applications included the following information:
  - (a) A 170 horsepower (“HP”) diesel fired emergency generator with a maximum heat input capacity of 1,247,000 British thermal units per hour (“BTU/hr”) was installed on 15 June 2011 at the Woonsocket Facility;
  - (b) A 95 HP natural gas fired emergency generator with a maximum heat capacity of 1,190,000 BTU/hr was installed on 25 February 2010 at the Woonsocket Facility; and
  - (c) A 205 HP diesel fired emergency generator with a maximum heat capacity of 1,370,000 BTU/hr was installed in January 2010 at the North Smithfield Facility.

C. Violation

Based on the foregoing facts, the Director has reasonable grounds to believe that you have violated the following statutes and/or regulations:

- (1) **DEM's APC Regulation 9.2.1 (a)** – prohibiting the construction, installation or modification of any stationary source without obtaining a minor source permit from DEM for each proposed installation or modification described in DEM's APC Regulation 9.3.1.
- (2) **DEM's APC Regulation 9.3.1 (b)** – requiring a minor source permit for any emergency generator with a heat input capacity of 350,000 BTUs or more per hour or, in the case of internal combustion engines, is 50 HP or larger; and, the date of initial startup is on or after November 15, 2007.

D. Penalty

- (1) Pursuant to R.I. Gen. Laws Section 42-17.6-2, the following administrative penalty, as more specifically described in the attached penalty summary and worksheets, is hereby ASSESSED, jointly and severally, against each named respondent:

**Seven Thousand Five Hundred Dollars (\$ 6,000.00)**

- (2) The proposed administrative penalty is calculated pursuant to the DEM's *Rules and Regulations for Assessment of Administrative Penalties*, as amended, and must be paid to the DEM within thirty (30) days of your receipt of the NOV. Payment shall be in the form of a certified check, cashiers check or money order made payable to the "General Treasury - Water & Air Protection Program Account," and shall be forwarded to the DEM Office of Compliance and Inspection, 235 Promenade Street, Suite 220, Providence, Rhode Island 02908-5767.
- (3) Penalties assessed against the Respondent in this NOV are penalties payable to and for the benefit of the State of Rhode Island and are not compensation for actual pecuniary loss.

E. Right to Administrative Hearing

- (1) Pursuant to R.I. Gen. Laws Chapters 42-17.1, 42-17.6, 42-17.7 and 42-35, each named respondent is entitled to request a hearing before the DEM Administrative Adjudication Division regarding the allegations, orders and/or penalties set forth in Sections B through D above. All requests for hearing MUST:
  - (a) Be in writing. See R.I. Gen. Laws Sections 42-17.1-2(21)(i) and 42-17.6-4(b);

- (b) Be **RECEIVED** by DEM's Administrative Adjudication Division, at the following address, within twenty (20) days of your receipt of this NOV. See R.I. Gen. Laws Sections 42-17.1-2(21)(i) and 42-17.7-9:

Administrative Clerk  
DEM - Administrative Adjudication Division  
One Capitol Hill, 2<sup>ND</sup> Floor  
Providence, RI 02903

- (c) Indicate whether you deny the alleged violations and/or whether you believe that the administrative penalty is excessive. See R.I. Gen. Laws Section 42-17.6-4(b); **AND**
- (d) State clearly and concisely the specific issues which are in dispute, the facts in support thereof and the relief sought or involved, if any. See Rule 7.00(b) of the DEM Administrative Rules of Practice and Procedure for the Administrative Adjudication Division of Environmental Matters.
- (2) A copy of each request for hearing must also be forwarded to:

Joseph J. LoBianco, Esquire  
DEM - Office of Legal Services  
235 Promenade Street, 4<sup>TH</sup> Floor  
Providence, RI 02908-5767

- (3) Each named respondent has the right to be represented by legal counsel at all administrative proceedings relating to this matter.
- (4) Each respondent must file a separate and timely request for an administrative hearing before DEM's Administrative Adjudication Division as to each violation alleged in the written NOV. If any respondent fails to request a hearing in the above-described time or manner with regard to any violation set forth herein, then this NOV shall automatically become a Final Compliance Order enforceable in Superior Court as to that respondent and/or violation and any associated administrative penalty proposed in the NOV shall be final as to that respondent. See R.I. Gen. Laws Sections 42-17.1-2(21)(i) and (v) and 42-17.6-4(b) and (c).
- (5) Failure to comply with this NOV may subject each respondent to additional civil and/or criminal penalties.
- (6) This NOV does not preclude the Director from taking any additional enforcement action nor does it preclude any other local, state, or federal governmental entities from initiating enforcement actions based on the acts or omissions described herein.

If you have any legal questions, you may contact (or if you are represented by an attorney, please have your attorney contact) Joseph J. LoBianco at the DEM Office of

Legal Services at (401) 222-6607. All other inquiries should be directed to Martha Mulcahey of DEM's Office of Compliance and Inspection at (401) 222-1360 ext. 7032.

Please be advised that any such inquiries do not postpone, eliminate, or otherwise extend the need for a timely submittal of a written request for a hearing, as described in Section E above.

FOR THE DIRECTOR

\_\_\_\_\_  
David E. Chopy, Chief  
DEM Office of Compliance and Inspection

Date: \_\_\_\_\_

CERTIFICATION

I hereby certify that on the \_\_\_\_\_ day of \_\_\_\_\_  
the within Notice of Violation was forwarded to:

Landmark Medical Center  
c/o Jonathan Savage, Receiver  
Shechtman Halperin Savage, LLP  
1080 Main Street  
Pawtucket, RI 02860

Landmark Medical Center  
c/o Gary Gaube, Registered Agent  
115 Cass Avenue  
Woonsocket, RI 02895

by Certified Mail.

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# ADMINISTRATIVE PENALTY SUMMARY

Program: OFFICE OF COMPLIANCE AND INSPECTION, AIR  
 File No.: 13 – 05  
 Respondent: Landmark Medical Center

| GRAVITY OF VIOLATION   |                                     |           |                     |                                  |                   |
|--|-------------------------------------|-----------|---------------------|----------------------------------|-------------------|
| SEE ATTACHED "PENALTY MATRIX WORKSHEETS."                              |                                     |           |                     |                                  |                   |
| VIOLATION No. & CITATION   | APPLICATION OF MATRIX               |           | PENALTY CALCULATION |                                  | AMOUNT            |
|  | Type                                | Deviation | Penalty from Matrix | Number or Duration of Violations |                   |
| C (1) and C (2) - Failure to obtain a permit Woonsocket facility       | Type I<br>(\$ 10,000 Max. Penalty)* | Moderate  | \$2,500             | 2 violations                     | \$5,000           |
| C (1) and C (2) - Failure to obtain a permit North Smithfield facility | Type I<br>(\$ 10,000 Max. Penalty)* | Minor     | \$1,000             | 1 violation                      | \$1,000           |
| <b>SUB-TOTAL</b>   |                                     |           |                     |                                  | <b>\$6,000.00</b> |

\*Maximum Penalties represent the maximum penalty amounts per day, per violation.

## ECONOMIC BENEFIT FROM NONCOMPLIANCE

COSTS OF COMPLIANCE, EQUIPMENT, O&M, STUDIES OR OTHER DELAYED OR AVOIDED COSTS, INCLUDING INTEREST AND/OR ANY COMPETITIVE ADVANTAGE DERIVED OVER ENTITIES THAT ARE IN COMPLIANCE. NOTE: ECONOMIC BENEFIT MUST BE INCLUDED IN THE PENALTY UNLESS:

- THERE IS NO IDENTIFIABLE BENEFIT FROM NONCOMPLIANCE; OR
- THE AMOUNT OF ECONOMIC BENEFIT CAN NOT BE QUANTIFIED.

A review of the record in this matter has revealed that the Respondent has either enjoyed no identifiable benefit from the noncompliance alleged in this enforcement action or that the amount of economic benefit that may have resulted can not be quantified.

## COST RECOVERY

ADDITIONAL OR EXTRAORDINARY COSTS INCURRED BY THE DIRECTOR DURING THE INVESTIGATION, ENFORCEMENT AND RESOLUTION OF AN ENFORCEMENT ACTION (EXCLUDING NON-OVERTIME PERSONNEL COSTS), FOR WHICH THE STATE IS NOT OTHERWISE REIMBURSED.

A review of the record in this matter has revealed that the DEM has not incurred any additional or extraordinary costs during the investigation, enforcement and resolution of this enforcement action (excluding non-overtime personnel costs), for which the State is not otherwise reimbursed.

**TOTAL PENALTY PROPOSED UNDER PENALTY REGULATIONS = \$ 6,000.00**

**PENALTY MATRIX WORKSHEET**

CITATION: Failure to obtain a permit Woonsocket facility

VIOLATION NO.: C (1) and (2)

| <b>TYPE</b>  |  |   |
|--|--|---|
| <p><u>  X  </u> <b>TYPE I</b><br/> <u>DIRECTLY</u> related to protecting health, safety, welfare or environment.</p> | <p><u>      </u> <b>TYPE II</b><br/> <u>INDIRECTLY</u> related to protecting health, safety, welfare or environment.</p> | <p><u>      </u> <b>TYPE III</b><br/> <u>INCIDENTAL</u> to protecting health, safety, welfare or environment.</p> |

**DEVIATION FROM THE STANDARD**  
THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

**FACTORS CONSIDERED:**

Taken from Section 10 (a) (2) of the DEM *Rules and Regulations for Assessment of Administrative Penalties*

- (A) **The extent to which the act or failure to act was out of compliance:** The Respondent failed to apply for or obtain minor source permits prior to its installation of the emergency generators located at the facility. The Respondent is a stationary source of air pollutants subject to state air pollution control regulations. Compliance with permitting and operating requirements is of major importance to the regulatory program.
- (B) **Environmental conditions:** Considered, but not utilized for this calculation.
- (C) **Amount of the pollutant:** Considered, but not utilized for this calculation.
- (D) **Toxicity or nature of the pollutant:** Considered, but not utilized for this calculation.
- (E) **Duration of the violation:** Considered, but not utilized for this calculation.
- (F) **Areal extent of the violation:** Considered, but not utilized for this calculation.

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- (G) **Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance:** The Respondent failed to take appropriate steps to prevent the noncompliance. The Respondent submitted minor source permit (general) applications for the emergency generators on 1 April 2013.
- (H) **Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce:** Considered, but not utilized for this calculation.
- (I) **The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable:** The Respondent had complete control over the violation since the Respondent is the operator of the facility. The violation was foreseeable by the Respondent.
- (J) **Any other factor(s) that may be relevant in determining the amount of a penalty:** DEM discovered that the Respondent failed to apply for and obtain two minor source permits prior to the installation of the emergency generators.

|              |                                     |              |
|--------------|-------------------------------------|--------------|
| <b>MAJOR</b> | <u>  <b>X</b>  </u> <b>MODERATE</b> | <b>MINOR</b> |
|--------------|-------------------------------------|--------------|

| Penalty Matrix where the applicable statute provides for a civil penalty up to \$ 10,000 |                 | <b>TYPE I</b>                        | TYPE II            | TYPE III           |
|--|-----------------|--------------------------------------|--------------------|--------------------|
| DEVIATION<br>FROM<br>STANDARD  | MAJOR           | \$5,000 to \$10,000                  | \$2,500 to \$5,000 | \$1,000 to \$2,500 |
|  | <b>MODERATE</b> | \$2,500 to \$5,000<br><b>\$2,500</b> | \$1,000 to \$2,500 | \$500 to \$1,000   |
|  | MINOR           | \$1,000 to \$2,500                   | \$500 to \$1,000   | \$100 to \$500     |



**PENALTY MATRIX WORKSHEET**

CITATION: Failure to obtain a permit North Smithfield facility

VIOLATION NO.: C (1) and (2)

| <b>TYPE</b>   |  |   |
|---|--|---|
| <p style="text-align: center;"><u>  X  </u> <b>TYPE I</b></p> <p><u>DIRECTLY</u> related to protecting health, safety, welfare or environment.</p>  | <p style="text-align: center;">_____ <b>TYPE II</b></p> <p><u>INDIRECTLY</u> related to protecting health, safety, welfare or environment.</p> | <p style="text-align: center;">_____ <b>TYPE III</b></p> <p><u>INCIDENTAL</u> to protecting health, safety, welfare or environment.</p> |
| <b>DEVIATION FROM THE STANDARD</b>  |  |   |
| THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.  |  |   |
| <p><b><u>FACTORS CONSIDERED:</u></b></p> <p>Taken from Section 10 (a) (2) of the DEM <i>Rules and Regulations for Assessment of Administrative Penalties</i></p> <p>(A) <b>The extent to which the act or failure to act was out of compliance:</b> The Respondent failed to apply for or obtain a minor source permit prior to its installation of the emergency generator located at the facility. The Respondent is a stationary source of air pollutants subject to state air pollution control regulations. Compliance with permitting and operating requirements is of major importance to the regulatory program.</p> <p>(B) <b>Environmental conditions:</b> Considered, but not utilized for this calculation.</p> <p>(C) <b>Amount of the pollutant:</b> Considered, but not utilized for this calculation.</p> <p>(D) <b>Toxicity or nature of the pollutant:</b> Considered, but not utilized for this calculation.</p> <p>(E) <b>Duration of the violation:</b> Considered, but not utilized for this calculation.</p> <p>(F) <b>Areal extent of the violation:</b> Considered, but not utilized for this calculation.</p> <p style="text-align: right; margin-top: 20px;">(continued)</p> |  |   |

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- (G) **Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance:** The Respondent failed to take appropriate steps to prevent the noncompliance. The Respondent submitted a minor source permit (general) application for the emergency generator on 1 April 2013.
- (H) **Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce:** Considered, but not utilized for this calculation.
- (I) **The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable:** The Respondent had complete control over the violation since the Respondent is the operator of the facilities. The violation was foreseeable by the Respondent.
- (J) **Any other factor(s) that may be relevant in determining the amount of a penalty:** The Respondent self reported the installation of the emergency generator without a minor source permit.

|              |                 |                              |
|--------------|-----------------|------------------------------|
| <b>MAJOR</b> | <b>MODERATE</b> | <u><b>X</b></u> <b>MINOR</b> |
|--------------|-----------------|------------------------------|

| Penalty Matrix where the applicable statute provides for a civil penalty up to \$ 10,000 |              | <b>TYPE I</b>                        | TYPE II            | TYPE III           |
|--|--------------|--------------------------------------|--------------------|--------------------|
| DEVIATION<br>FROM<br>STANDARD  | MAJOR        | \$5,000 to \$10,000                  | \$2,500 to \$5,000 | \$1,000 to \$2,500 |
|  | MODERATE     | \$2,500 to \$5,000                   | \$1,000 to \$2,500 | \$500 to \$1,000   |
|  | <b>MINOR</b> | \$1,000 to \$2,500<br><b>\$1,000</b> | \$500 to \$1,000   | \$100 to \$500     |