STATE OF RHODE ISLAND DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

OFFICE OF COMPLIANCE & INSPECTION

IN RE: Douglas Enterprises, Ltd. FILE Nos.: OCI-WP-19-33, RIR101385 STW16-049 and FWW16-0074

NOTICE OF VIOLATION

A. <u>Introduction</u>

Pursuant to Sections 42-17.1-2(21) and 42-17.6-3 of the Rhode Island General Laws, as amended, ("R.I. Gen. Laws") you are hereby notified that the Director of the Department of Environmental Management (the "Director" of "DEM") has reasonable grounds to believe that the above-named party ("Respondent") has violated certain statutes and/or administrative regulations under DEM's jurisdiction.

B. Administrative History

DEM issued a stormwater discharge permit to Respondent to construct a residential subdivision at the property that is the subject of this Notice of Violation ("NOV"). On 20 March 2019, DEM issued an *Expedited Citation Notice* ("ECN") to Respondent by certified mail for the violations that are the subject of the NOV. On 26 March 2019, the ECN was delivered. Respondent did not respond to or comply with the ECN, which included the assessment of an administrative penalty. On 9 September 2019, DEM inspected the property and documented additional violations. On 1 July 2021, DEM inspected the property and documented that all construction work was completed.

C. Facts

- (1) The property is located approximately 500 feet south of Teakwood Drive (West) and approximately 600 feet southeast of its intersection with Ironwood Drive, Assessor's Plat 76, Lot 1 in Coventry, Rhode Island (the "Property").
- (2) On or about 28 March 2016, Respondent, a domestic profit corporation organized pursuant to the laws of the State of Rhode Island, applied to DEM for a permit to construct a 30-unit residential development at the Property (the "Project").
- (3) On 12 August 2016, DEM issued an *Insignificant Alteration Permit* No. 16-0074 and a *General Permit for Stormwater Discharge Associated with Construction Activity*, No. RIR101385 (the "Permit") to Respondent for the Project.

- (4) The Permit required Respondent to:
 - (a) install temporary soil erosion and sedimentation controls ("SESCs") in accordance with the Permit and approved plans titled *Whitetail Estates, Leuba Road, Coventry, Rhode Island, Assessor's Plat 76, Lot 1* (the "Approved Plans");
 - (b) regularly conduct SESC inspections, maintain and repair all SESCs as necessary to remain in effective operating condition and to prevent harm to adjacent wetlands;
 - (c) keep all records of SESC inspections, maintenance and repair on site during the extent of coverage of the Permit; and
 - (d) keep a signed and updated copy of the approved SESC Plan on site during the extent of coverage of the Permit.
- (5) On 2 January 2019, DEM inspected the Property. The inspection revealed that Respondent failed to:
 - (a) install silt fence or approved equal erosion control measure along the southern limits of disturbance in accordance with the Approved Plans; and
 - (b) maintain/repair the SESCs along the eastern side of infiltration pond "N", resulting in erosion and deposition of sediments to the Perimeter Wetland associated with the freshwater wetland delineated by the A series wetland (the "A-Series Wetlands") near flags A17 to A18 on the Approved Plans.
- (6) On 9 September 2019, DEM inspected the Property. The inspection revealed that Respondent failed to:
 - (a) keep a copy of the SESC plan onsite at all times in accordance with the Permit. At the time of the inspection, DEM's inspector spoke with Beau DeBlois ("DeBlois"), who stated that he represented Deblois Building Co., he did not know where the SESC plan was, and he did not have time to locate it;
 - (b) install SESCs in accordance with the Permit and the Approved Plans. The inspection revealed that SESCs were not installed along the southern and northern portions of the Property;
 - (c) maintain SESCs in accordance with the Permit and the Approved Plans. The SESCs in the area between the two infiltration basins failed resulting in soil erosion and deposition of sediments to the Perimeter Wetland associated with the A-Series Wetlands near wetland flags A11 to A13 on the Approved Plans; and
 - (d) keep all records of SESC inspections, maintenance and repair on site. At the time of the inspection, DEM's inspector spoke with DeBlois, who stated he did not know where the inspection records were, and he did not have time to locate them.

- (7) On 1 July 2021, DEM inspected the Property. The inspection revealed that all work associated with the Project was completed.
- (8) As of the date of the NOV, DEM has not received any documents showing that the SESCs were properly installed and maintained in accordance with the Permit.
- (9) As of the date of the NOV, DEM has not received any SESC inspection records.

D. <u>Violation</u>

Based on the foregoing facts, the Director has reasonable grounds to believe that you have violated the following statutes and/or regulations:

- (1) **R.I. Gen. Laws Section 46-12-5(b)** requiring the discharge of any pollutant into waters of the State comply with the terms and conditions of a permit and applicable regulations.
- (2) **R.I. Gen. Laws Section 2-1-21** prohibiting activities which may alter freshwater wetlands without a permit from the DEM.
- (3) Water Quality Regulations (250-RICR-150-05-1) [effective 19 August 2018 to Current] (the "Water Quality Regulations")
 - (a) Part 1.13(B) requiring the discharge of pollutants into the waters of the State comply with the terms and conditions of an approval issued by DEM.
 - (b) Part 1.18(A) mandating compliance with all terms, conditions, management practices and operation and maintenance requirements set forth in a permit.
- (4) Regulations for the Rhode Island Pollutant Discharge Elimination System (250-RICR-150-10-1) [effective 7 October 2018 to Current] (the "RIPDES Regulations")
 - (a) Part 1.14(B)(1) requiring the permittee to comply with all conditions of the permit.
 - (b) Part 1.14(E) requiring the permittee to take all reasonable steps to minimize or prevent any discharge in violation of the permit.
 - (c) Part 1.14(F) requiring the permittee to at all times maintain in good working order and operate as efficiently as possible all treatment works, facilities, and systems of treatment and control (and related appurtenances) for collection and treatment which are installed or used by the permittee for water pollution control and abatement to achieve compliance with the terms and conditions of the permit.

(5) Rules and Regulations Governing the Administration and Enforcement of the Freshwater Wetlands Act (250-RICR-150-15-1) [effective 16 July 2014 to Current] (the "Freshwater Wetlands Regulations"), Part 1.5(A) – prohibiting activities which may alter freshwater wetlands without a permit from DEM.

E. Penalty

(1) Pursuant to R.I. Gen. Laws Section 42-17.6-2, the following administrative penalty, as more specifically described in the attached penalty summary and worksheets, is hereby ASSESSED, jointly and severally, against each named respondent:

\$21,750

- (2) The proposed administrative penalty is calculated pursuant to the *Rules and Regulations for Assessment of Administrative Penalties (250-RICR-130-00-1)* [effective 19 March 2021 to Current] (the "Penalty Regulations") and must be paid to DEM within 30 days of your receipt of the NOV. Payment shall be in the form of a certified check, cashier's check or money order made payable to the "General Treasury Water & Air Protection Program" and shall be forwarded to DEM's Office of Compliance and Inspection, 235 Promenade Street, Suite 220, Providence, Rhode Island 02908-5767.
- (3) Penalties assessed against Respondent in the NOV are penalties payable to and for the benefit of the State of Rhode Island and are not compensation for actual pecuniary loss.

F. Right to Administrative Hearing

- (1) Pursuant to R.I. Gen. Laws Chapters 42-17.1, 42-17.6, 42-17.7 and 42-35, each named respondent is entitled to request a hearing before DEM's Administrative Adjudication Division regarding the allegations, orders and/or penalties set forth in Sections B through E above. All requests for hearing MUST:
 - (a) Be in writing. <u>See</u> R.I. Gen. Laws Sections 42-17.1-2(21)(i) and 42-17.6-4(b);
 - (b) Be **RECEIVED** by DEM's Administrative Adjudication Division, at the following address, within 20 days of your receipt of the NOV. <u>See</u> R.I. Gen. Laws Sections 42-17.1-2(21)(i) and 42-17.7-9:

Administrative Clerk
DEM - Administrative Adjudication Division
235 Promenade Street, Room 350
Providence, RI 02908-5767

- (c) Indicate whether you deny the alleged violations and/or whether you believe that the administrative penalty is excessive. See R.I. Gen. Laws Section 42-17.6-4(b); AND
- (d) State clearly and concisely the specific issues which are in dispute, the facts in support thereof and the relief sought or involved, if any. See Part 1.7(B) of the *Rules and Regulations for the Administrative Adjudication Division (250-RICR-10-00-1)* [effective 27 November 2014 to Current]
- (2) A copy of each request for hearing must also be forwarded to:

Tricia Quest, Esquire
DEM - Office of Legal Services
235 Promenade Street, 4TH Floor
Providence, RI 02908-5767

- (3) Each named respondent has the right to be represented by legal counsel at all administrative proceedings relating to this matter.
- (4) Each respondent must file a separate and timely request for an administrative hearing before DEM's Administrative Adjudication Division as to each violation alleged in the written NOV. If any respondent fails to request a hearing in the above-described time or manner regarding any violation set forth herein, then the NOV shall automatically become a Final Compliance Order enforceable in Superior Court as to that respondent and/or violation and any associated administrative penalty proposed in the NOV shall be final as to that respondent. See R.I. Gen. Laws Sections 42-17.1-2(21)(i) and (vi) and 42-17.6-4(b) and (c).
- (5) Failure to comply with the NOV may subject each respondent to additional civil and/or criminal penalties.
- (6) The NOV does not preclude the Director from taking any additional enforcement action nor does it preclude any other local, state, or federal governmental entities from initiating enforcement actions based on the acts or omissions described herein.

If you have any legal questions, you may contact (or if you are represented by an attorney, please have your attorney contact) Tricia Quest of DEM's Office of Legal Services at (401) 222-6607 or at tricia.quest@dem.ri.gov. All other inquiries should be directed to Patrick J. Hogan of DEM's Office of Compliance and Inspection at (401) 222-1360 extension 2777119 or at patrick.hogan@dem.ri.gov.

Please be advised that any such inquiries do not postpone, eliminate, or otherwise extend the need for a timely submittal of a written request for a hearing, as described in Section F above.

	FOR THE DIRECTOR:
	By:
9	CERTIFICATION
I hereby certify that on the the within Notice of Violation was forw	day of rarded to:
C/o Br Registe One Tu	as Enterprises, Ltd. ruce E. Leach, Esq. ered Agent for Service urks Head Place, Suite 450 ence, RI 02903
by Certified Mail.	



ADMINISTRATIVE PENALTY SUMMARY

Program: OFFICE OF COMPLIANCE AND INSPECTION, Water Pollution File Nos.: OCI-WP-19-33, RIR101385, STW16-049 and FWW16-0074

Respondents: Douglas Enterprises, Ltd.

GRAVITY OF VIOLATION SEE ATTACHED "PENALTY MATRIX WORKSHEETS."					
VIOLATION No. & CITATION	APPLICATION OF MATRIX		PENALTY CALCULATION		AMOUNT
	Туре	Deviation	Penalty from Matrix	Number or Duration of Violations	
D (1) through D (5) – Failure to install and maintain SESCs in accordance with the Permit resulting in adverse impacts to buffer wetlands	Type I (\$25,000 Max. Penalty) *	Minor	\$6,250	1 violation	\$6,250
(2 January 2019)					
D (1) through D (5) – Failure to install and maintain SESCs in accordance with the Permit resulting in adverse impacts to buffer wetlands	Type I (\$25,000 Max. Penalty) *	Moderate	\$12,500	1 violation	\$12,500
(9 September 2019) D (1), D (2), and D (3)(a) – Failure to maintain SESC inspection records on site (9 September 2019)	Type III (\$6,250 Max. Penalty) *	Minor	\$500	1 violation	\$500
D (1), D (2), and D (3)(a) – Failure to keep the SESC Plan onsite (9 September 2019)	Type II (\$12,500 Max. Penalty) *	Moderate	\$2,500	1 violation	\$2,500
			SUE	B-TOTAL	\$21,750

^{*}Maximum Penalties represent the maximum penalty amounts per day, per violation.

ADMINISTRATIVE PENALTY SUMMARY (continued)

ECONOMIC BENEFIT FROM NONCOMPLIANCE

COSTS OF COMPLIANCE, EQUIPMENT, O&M, STUDIES OR OTHER DELAYED OR AVOIDED COSTS, INCLUDING INTEREST AND/OR ANY COMPETITIVE ADVANTAGE DERIVED OVER ENTITIES THAT COMPLY. NOTE: ECONOMIC BENEFIT MUST BE INCLUDED IN THE PENALTY UNLESS:

- THERE IS NO IDENTIFIABLE BENEFIT FROM NONCOMPLIANCE; OR
- THE AMOUNT OF ECONOMIC BENEFIT CAN NOT BE QUANTIFIED.

A review of the record in this matter has revealed that Respondent has either enjoyed no identifiable benefit from the noncompliance alleged in this enforcement action or that the amount of economic benefit that may have resulted cannot be quantified.

COST RECOVERY

ADDITIONAL OR EXTRAORDINARY COSTS INCURRED BY THE DIRECTOR DURING THE INVESTIGATION, ENFORCEMENT AND RESOLUTION OF AN ENFORCEMENT ACTION (EXCLUDING NON-OVERTIME PERSONNEL COSTS), FOR WHICH THE STATE IS NOT OTHERWISE REIMBURSED.

A review of the record in this matter has revealed that DEM has not incurred any additional or extraordinary costs during the investigation, enforcement and resolution of this enforcement action (excluding non-overtime personnel costs), for which the State is not otherwise reimbursed.

TOTAL PENALTY PROPOSED UNDER PENALTY REGULATIONS = \$21,750

CITATION: Failure to install and maintain SESCs in accordance with the Permit resulting in

adverse impacts to buffer wetlands (2 January 2019)

VIOLATION NOs.: D (1) through D (5)

TYPE			
X TYPE I DIRECTLY related to protecting health, safety, welfare or environment.	TYPE II INDIRECTLY related to protecting health, safety, welfare or environment.	TYPE III INCIDENTAL to protecting health, safety, welfare or environment.	

DEVIATION FROM THE STANDARD

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

FACTORS CONSIDERED:

Taken from Part 1.10(A)(1)(b) of the Penalty Regulations.

- (1) The extent to which the act or failure to act was out of compliance: Respondent failed to properly install and maintain SESCs as required by the Permit, resulting in the discharge of sediments to buffer wetlands. Compliance with the requirements of the Permit is very important to the regulatory program. Preventing adverse impact to buffer wetlands is a primary goal of the regulatory program.
- (2) **Environmental conditions:** The Property was an active residential construction site with greater than 5 acres of land disturbance located in the Pawtuxet River South Branch Watershed. About 2.7 acres of the eastern portion of the Property includes a small wetland complex including an unnamed stream of less than 10 feet in width.
- (3) Amount of the pollutant: Considered, but not utilized for this calculation.
- (4) **Toxicity or nature of the pollutant:** Considered, but not utilized for this calculation.
- (5) **Duration of the violation:** Full duration is unknown. DEM observed the violation during an inspection conducted at the Property on 2 January 2019.
- (6) Areal extent of the violation: Considered, but not utilized for this calculation.

- (7) Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance: Respondent did not take reasonable and appropriate steps to prevent the noncompliance. The SESCs were not properly installed and maintained at the Property resulting in the permit non-compliance and adverse impact to the adjacent buffer zone wetlands.
- (8) Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce: Considered, but not utilized for this calculation.
- (9) The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable: Negligence is attributable to Respondent for its failure to comply with the Water Quality Regulations, the RIPDES Regulations, the Freshwater Wetlands Regulations and the Permit. Respondent had full control over the site and the occurrence of the violations.
- (10) Any other factor(s) that may be relevant in determining the amount of a penalty: Considered, but not utilized for this calculation.

MAJOR	MODERATE	X MINOR
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•	trix where the statute provides enalty up to	TYPE I	TYPE II	TYPE III
DEVIATION	MAJOR	\$12,500 to \$25,000	\$6,250 to \$12,500	\$2,500 to \$6,250
FROM	MODERATE	\$6,250 to \$12,500	\$2,500 to \$6,250	\$1,250 to \$2,500
STANDARD	MINOR	\$2,500 to \$6,250 \$6,250	\$1,250 to \$2,500	\$250 to \$1,250

CITATION: Failure to install and maintain SESCs in accordance with the Permit resulting in

adverse impacts to buffer wetlands (9 September 2019)

VIOLATION NOs.: D (1) through D (5)

ТҮРЕ			
X TYPE I DIRECTLY related to protecting health, safety, welfare or environment.	TYPE II INDIRECTLY related to protecting health, safety, welfare or environment.	TYPE III INCIDENTAL to protecting health, safety, welfare or environment.	

DEVIATION FROM THE STANDARD

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

FACTORS CONSIDERED:

Taken from Part 1.10(A)(1)(b) of the Penalty Regulations.

- (1) The extent to which the act or failure to act was out of compliance: Respondent failed to properly install and maintain SESCs as required by the Permit, resulting in the discharge of sediments to buffer wetlands. Compliance with the requirements of the Permit is very important to the regulatory program. Preventing adverse impact to buffer wetlands is a primary goal of the regulatory program.
- (2) **Environmental conditions:** The Property was an active residential construction site with greater than 5 acres of land disturbance located in the Pawtuxet River South Branch Watershed. About 2.7 acres of the eastern portion of the Property includes a small wetland complex including an unnamed stream of less than 10 feet in width.
- (3) Amount of the pollutant: Considered, but not utilized for this calculation.
- (4) **Toxicity or nature of the pollutant:** Considered, but not utilized for this calculation.
- (5) **Duration of the violation**: Full duration is unknown. DEM observed the violation during an inspection conducted at the Property on 9 September 2019.
- (6) Areal extent of the violation: Considered, but not utilized for this calculation.

- (7) Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance: Respondent did not take reasonable and appropriate steps to prevent the noncompliance. The SESCs were not properly installed and maintained at the Property resulting in the permit non-compliance and adverse impact to the adjacent buffer zone wetlands. DEM issued an ECN to Respondent on 20 March 2019 for this same noncompliance that was previously observed during an inspection on 2 January 2019. The ECN was delivered to Respondent on 26 March 2019; however, Respondent did not respond to nor comply with the ECN.
- (8) Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce: Considered, but not utilized for this calculation.
- (9) The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable: Negligence is attributable to Respondent for its failure to comply with the Water Quality Regulations, the RIPDES Regulations, the Freshwater Wetlands Regulations and the Permit. Respondent had full control over the site and the occurrence of the violations.
- (10) Any other factor(s) that may be relevant in determining the amount of a penalty: Considered, but not utilized for this calculation.

MAJOR <u>X</u> MODERATE MINOR

-	trix where the statute provides enalty up to	TYPE I	TYPE II	TYPE III
DEVIATION	MAJOR	\$12,500 to \$25,000	\$6,250 to \$12,500	\$2,500 to \$6,250
FROM STANDARD	MODERATE	\$6,250 to \$12,500 \$12,500	\$2,500 to \$6,250	\$1,250 to \$2,500
STANDAND	MINOR	\$2,500 to \$6,250	\$1,250 to \$2,500	\$250 to \$1,250

CITATION: Failure to maintain SESCs inspection records onsite (9 September 2019)

VIOLATION NOs.: D (1), D (2), and D (3)(a)

	ТҮРЕ	
TYPE I DIRECTLY related to protecting health, safety, welfare or environment.	TYPE II INDIRECTLY related to protecting health, safety, welfare or environment.	XTYPE III INCIDENTAL to protecting health, safety, welfare or environment.

DEVIATION FROM THE STANDARD

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

FACTORS CONSIDERED:

Taken from Part 1.10(A)(1)(b) of the Penalty Regulations.

- (1) The extent to which the act or failure to act was out of compliance: Respondent failed to maintain SESC inspection records as required by the Permit. Performing SESC inspections and retaining the associated SESC inspection records are important to the regulatory program.
- (2) **Environmental conditions**: Considered, but not utilized for this calculation.
- (3) Amount of the pollutant: Considered, but not utilized for this calculation.
- (4) **Toxicity or nature of the pollutant:** Considered, but not utilized for this calculation.
- (5) **Duration of the violation:** Full duration is unknown. DEM inspected the Property on 9 September 2019, at which time Deblois did not produce the required SESC inspection records.
- (6) Areal extent of the violation: Considered, but not utilized for this calculation.

- (7) Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance: It is not known if Respondent took any reasonable and appropriate steps to prevent the noncompliance. Deblois stated to DEM's inspector that he did not know where the SESC inspection records were, and he did not have time to locate them.
- (8) Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce: Considered, but not utilized for this calculation.
- (9) The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable: Negligence is attributable to Respondent for its failure to comply with the Water Quality Regulations, the RIPDES Regulations and the Permit. Respondent had full control over the site and the occurrence of the violations.
- (10) Any other factor(s) that may be relevant in determining the amount of a penalty: Considered, but not utilized for this calculation.

MAJOR	MODERATE	X MINOR
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FROM	MODERATE	\$6,250 to \$12,500	\$2,500 to \$6,250	\$1,250 to \$2,500
STANDARD	MINOR	\$2,500 to \$6,250	\$1,250 to \$2,500	\$250 to \$1,250 \$500

CITATION: Failure to maintain the SESC Plan onsite (9 September 2019)

VIOLATION NOs.: D (1), D (2), and D (3)(a)

	ТҮРЕ	
TYPE I DIRECTLY related to protecting health, safety, welfare or environment.	X TYPE II INDIRECTLY related to protecting health, safety, welfare or environment.	TYPE III INCIDENTAL to protecting health, safety, welfare or environment.

DEVIATION FROM THE STANDARD

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

FACTORS CONSIDERED:

Taken from Part 1.10(A)(1)(b) of the Penalty Regulations.

- (1) The extent to which the act or failure to act was out of compliance: Respondent failed to maintain SESC plan on site as required by the Permit. Maintaining the SESC plan on site is important to the regulatory program.
- (2) Environmental conditions: Considered, but not utilized for this calculation.
- (3) Amount of the pollutant: Considered, but not utilized for this calculation.
- (4) **Toxicity or nature of the pollutant:** Considered, but not utilized for this calculation.
- (5) **Duration of the violation:** Full duration is unknown. DEM inspected the Property on 9 September 2019, at which time Deblois did not produce the required SESC plan.
- (6) Areal extent of the violation: Considered, but not utilized for this calculation.

- (7) Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance: It is not known if Respondent took any reasonable and appropriate steps to prevent the noncompliance. Deblois stated to DEM's inspector that he did not know where the SESC plan was and he did not have time to locate it.
- (8) Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce: Considered, but not utilized for this calculation.
- (9) The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable: Negligence is attributable to Respondent for its failure to comply with the Water Quality Regulations, the RIPDES Regulations and the Permit. Respondent had full control over the site and the occurrence of the violations.
- (10) Any other factor(s) that may be relevant in determining the amount of a penalty: Considered, but not utilized for this calculation.

MAJOR	X MODERATE	MINOR
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=	trix where the statute provides enalty up to	TYPE I	TYPE II	TYPE III
DEVIATION FROM STANDARD	MAJOR	\$12,500 to \$25,000	\$6,250 to \$12,500	\$2,500 to \$6,250
	MODERATE	\$6,250 to \$12,500	\$2,500 to \$6,250 \$2,500	\$1,250 to \$2,500
	MINOR	\$2,500 to \$6,250	\$1,250 to \$2,500	\$250 to \$1,250