# STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

#### OFFICE OF COMPLIANCE & INSPECTION

IN RE: Umicore Thin Film Products USA Inc. FILE NO.: AIR 16 – 79

# NOTICE OF VIOLATION

#### A. Introduction

Pursuant to Sections 42-17.1-2(21) and 42-17.6-3 of the Rhode Island General Laws, as amended, ("R.I. Gen. Laws") you are hereby notified that the Director of the Department of Environmental Management (the "Director" of "DEM") has reasonable grounds to believe that the above-named party ("Respondent") has violated certain statutes and/or administrative regulations under the DEM's jurisdiction.

#### B. Facts

- (1) The facility is located at 50 Sims Avenue in the city of Providence, Rhode Island (the "Facility") and it is operated by the Respondent.
- (2) The Facility is a stationary source of air pollutants subject to the DEM's Air Pollution Control ("APC") Regulations.
- (3) On 12 June 2014, the DEM issued Approval Nos. 2252 and 2253 to the Respondent to emit air pollutants from the Facility (the "Permit").
- (4) The Permit requires the Respondent to:
  - (a) Maintain the pH of the wet scrubber water at 5 or lower;
  - (b) Notify the DEM in writing within 30 calendar days of becoming aware of any occurrence of noncompliance with the terms of the Permit and provide the DEM with specific information; and
  - (c) Monitor the pH of the scrubbing liquid continuously.
- (5) On 31 March 2016, the DEM received a letter from the Respondent. The letter stated that on 1 March 2016 the pH of the wet scrubber water rose to 8.2 for about 5 minutes.

- (6) On 19 April 2016, the DEM received a letter from the Respondent. The letter stated the following:
  - (a) On 3 January 2016 and continuing to 4 January 2016, the pH of the wet scrubber water rose to about 9.0 and stayed at that level for about 7 hours; and
  - (b) On 24 January 2016 and continuing to 25 January 2016, the pH of the wet scrubber water rose to about 9.0 and stayed at that level for about 7 hours.
- (7) On 25 April 2016, the DEM received electronic correspondence from the Respondent. The letter stated that from 21 April 2016 and continuing to 22 April 2016, the pH of the scrubbing liquid was not monitored for about 9 hours.
- (8) On 21 June 2016, the DEM received a letter from the Respondent that described the cause of the pH exceedances described in Paragraphs B(5) and B(6) above and the actions taken by the Respondent to prevent a reoccurrence. The letter stated the following:
  - (a) The pH exceedances occurred when the drum of sulfuric acid used to keep the pH below 5.0 became empty;
  - (b) An in line monitor was installed to read the level of sulfuric acid in the drum; and
  - (c) The maintenance employees read the in line monitor each morning and an additional drum of sulfuric acid is placed in service when the monitor indicates that one is required.

# C. Violation

Based on the foregoing facts, the Director has reasonable grounds to believe that you have violated the following statutes and/or regulations:

(1) **DEM's APC Regulation 9.6.8** – requiring any person who receives a permit to comply with all conditions in the permit.

#### D. Penalty

(1) Pursuant to R.I. Gen. Laws Section 42-17.6-2, the following administrative penalty, as more specifically described in the attached penalty summary and worksheets, is hereby ASSESSED, jointly and severally, against each named respondent:

# \$3,600

- (2) The proposed administrative penalty is calculated pursuant to the DEM's *Rules and Regulations for Assessment of Administrative Penalties*, as amended, and must be paid to the DEM within 30 days of your receipt of this Notice of Violation ("NOV"). Payment shall be in the form of a certified check, cashiers check or money order made payable to the "General Treasury Water & Air Protection Program Account," and shall be forwarded to the DEM Office of Compliance and Inspection, 235 Promenade Street, Suite 220, Providence, Rhode Island 02908-5767.
- (3) Penalties assessed against the Respondent in the NOV are penalties payable to and for the benefit of the State of Rhode Island and are not compensation for actual pecuniary loss.

# E. <u>Right to Administrative Hearing</u>

- (1) Pursuant to R.I. Gen. Laws Chapters 42-17.1, 42-17.6, 42-17.7 and 42-35, each named respondent is entitled to request a hearing before the DEM's Administrative Adjudication Division regarding the allegations, orders and/or penalties set forth in Sections B through D above. All requests for hearing MUST:
  - (a) Be in writing. <u>See</u> R.I. Gen. Laws Sections 42-17.1-2(21)(i) and 42-17.6-4(b);
  - (b) Be **RECEIVED** by the DEM's Administrative Adjudication Division, at the following address, within 20 days of your receipt of the NOV. <u>See</u> R.I. Gen. Laws Sections 42-17.1-2(21)(i) and 42-17.7-9:

Administrative Clerk
DEM - Administrative Adjudication Division
One Capitol Hill, 2<sup>ND</sup> Floor
Providence, RI 02903

- (c) Indicate whether you deny the alleged violations and/or whether you believe that the administrative penalty is excessive. See R.I. Gen. Laws Section 42-17.6-4(b); AND
- (d) State clearly and concisely the specific issues which are in dispute, the facts in support thereof and the relief sought or involved, if any. See Rule 7.00(b) of the DEM's Administrative Rules of Practice and Procedure for the Administrative Adjudication Division for Environmental Matters.

(2) A copy of each request for hearing must also be forwarded to:

Joseph J. LoBianco, Esquire DEM - Office of Legal Services 235 Promenade Street, 4<sup>TH</sup> Floor Providence, RI 02908-5767

- (3) Each named respondent has the right to be represented by legal counsel at all administrative proceedings relating to this matter.
- (4) Each respondent must file a separate and timely request for an administrative hearing before the DEM's Administrative Adjudication Division as to each violation alleged in the written NOV. If any respondent fails to request a hearing in the above-described time or manner with regard to any violation set forth herein, then the NOV shall automatically become a Final Compliance Order enforceable in Superior Court as to that respondent and/or violation and any associated administrative penalty proposed in the NOV shall be final as to that respondent. See R.I. Gen. Laws Sections 42-17.1-2(21)(i) and (vi) and 42-17.6-4(b) and (c).
- (5) Failure to comply with the NOV may subject each respondent to additional civil and/or criminal penalties.
- (6) The NOV does not preclude the Director from taking any additional enforcement action nor does it preclude any other local, state, or federal governmental entities from initiating enforcement actions based on the acts or omissions described herein.

If you have any legal questions, you may contact (or if you are represented by an attorney, please have your attorney contact) Joseph J. LoBianco at the DEM Office of Legal Services at (401) 222-6607. All other inquiries should be directed to Martha Mulcahey of DEM's Office of Compliance and Inspection at (401) 222-1360 ext. 7032.

Please be advised that any such inquiries do not postpone, eliminate, or otherwise extend the need for a timely submittal of a written request for a hearing, as described in Section E above.

	FOR THE DIRECTOR
	By: David E. Chopy, Chief DEM Office of Compliance and Inspection
	Date:
CER	TIFICATION
I hereby certify that on the the within Notice of Violation was forwarde	day ofed to:
c/o CT Cor 450 Vetera	hin Films Products USA Inc.  poration System, Registered Agent  ns Memorial Parkway, Suite 7A  dence, RI 02914
by Certified Mail.	



### ADMINISTRATIVE PENALTY SUMMARY

Program: OFFICE OF COMPLIANCE AND INSPECTION, AIR

File No.: AIR 16 – 79

Respondent: Umicore Thin Film Products USA Inc.

GRAVITY OF VIOLATION SEE ATTACHED "PENALTY MATRIX WORKSHEETS."					
VIOLATION No. & CITATION	APPLICATION OF MATRIX		PENALTY CALCULATION		AMOUNT
	Туре	Deviation	Penalty from Matrix	Number or Duration of Violations	
C (1) – Failure to Comply with Permit (pH of Scrubber Water)	Type I (\$10,000 Max. Penalty)*	Moderate	\$3,000	1 violation	\$3,000
C (1) – Failure to Comply with Permit (Notification)	Type III (\$2,500 Max. Penalty)*	Minor	\$400	1 violation	\$400
C (1) – Failure to Comply with Permit (Continuous Monitoring of pH)	Type III (\$2,500 Max. Penalty)*	Minor	\$200	1 violation	\$200
SUB-TOTAL					\$3,600

<sup>\*</sup>Maximum Penalties represent the maximum penalty amounts per day, per violation.

#### ECONOMIC BENEFIT FROM NONCOMPLIANCE

COSTS OF COMPLIANCE, EQUIPMENT, O&M, STUDIES OR OTHER DELAYED OR AVOIDED COSTS, INCLUDING INTEREST AND/OR ANY COMPETITIVE ADVANTAGE DERIVED OVER ENTITIES THAT ARE IN COMPLIANCE. NOTE: ECONOMIC BENEFIT MUST BE INCLUDED IN THE PENALTY UNLESS:

- THERE IS NO IDENTIFIABLE BENEFIT FROM NONCOMPLIANCE; OR
- THE AMOUNT OF ECONOMIC BENEFIT CAN NOT BE QUANTIFIED.

A review of the record in this matter has revealed that the Respondent has either enjoyed no identifiable benefit from the noncompliance alleged in this enforcement action or that the amount of economic benefit that may have resulted cannot be quantified.

#### COST RECOVERY

ADDITIONAL OR EXTRAORDINARY COSTS INCURRED BY THE DIRECTOR DURING THE INVESTIGATION, ENFORCEMENT AND RESOLUTION OF AN ENFORCEMENT ACTION (EXCLUDING NON-OVERTIME PERSONNEL COSTS), FOR WHICH THE STATE IS NOT OTHERWISE REIMBURSED.

A review of the record in this matter has revealed that the DEM has not incurred any additional or extraordinary costs during the investigation, enforcement and resolution of this enforcement action (excluding non-overtime personnel costs), for which the State is not otherwise reimbursed.

#### TOTAL PENALTY PROPOSED UNDER PENALTY REGULATIONS = \$3,600

#### PENALTY MATRIX WORKSHEET

CITATION: Failure to Comply with Permit (pH of Scrubber Water)

VIOLATION NO.: C (1)

#### **TYPE**

X TYPE I

<u>DIRECTLY</u> related to protecting health, safety, welfare or environment.

#### TYPE II

INDIRECTLY related to protecting health, safety, welfare or environment.

#### TYPE III

<u>INCIDENTAL</u> to protecting health, safety, welfare or environment.

#### **DEVIATION FROM THE STANDARD**

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

#### FACTORS CONSIDERED:

Taken from Section 10 (a) (2) of the DEM's Rules and Regulations for Assessment of Administrative Penalties

- (A) The extent to which the act or failure to act was out of compliance: The Respondent failed to maintain the pH of scrubber water as required by the permit. The Respondent is a stationary source of air pollutants subject to federal and state air pollution control regulations. Compliance with requirements stated in the permit is important to the regulatory program.
- (B) **Environmental conditions:** Considered, but not utilized for this calculation.
- (C) Amount of the pollutant: Considered, but not utilized for this calculation.
- (D) **Toxicity or nature of the pollutant:** Considered, but not utilized for this calculation.
- (E) **Duration of the violation:** The ammonia scrubber operated at a pH above 5.0 for about 7 hours from 3 January 2016 to 4 January 2016 and 24 January 2016 to 25 January 2016 and for about 5 minutes on 1 March 2016.
- (F) Areal extent of the violation: Considered, but not utilized for this calculation.

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- (G) Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance: The Respondent failed to take reasonable and appropriate steps to prevent the noncompliance. In response to a Notice of Alleged Violations (NOAV) issued by the DEM on 24 May 2016, the Respondent submitted a letter to the DEM on changes that were made to mitigate the noncompliance.
- (H) Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce: Considered, but not utilized for this calculation.
- (I) The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable: The Respondent had complete control over the violation since the Respondent is the operator of the facility. The violation was foreseeable by the Respondent.
- (J) Any other factor(s) that may be relevant in determining the amount of a penalty: The DEM issued an NOAV to the Respondent on 26 August 2015 for 16 separate instances of noncompliance for this same permit requirement in April 2015 and July 2015 that were from 2 minutes to 150 minutes in duration. The NOAV included a statement that the Respondent specified that corrective actions had been implemented at the facility.

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	rix where the catute provides for y up to \$10,000	TYPE I	TYPE II	TYPE III
DEVIATION	MAJOR	\$5,000 to \$10,000	\$2,500 to \$5,000	\$1,000 to \$2,500
FROM STANDARD	MODERATE	\$2,500 to \$5,000 <b>\$3,000</b>	\$1,000 to \$2,500	\$500 to \$1,000
STANDARD -	MINOR	\$1,000 to \$2,500	\$500 to \$1,000	\$100 to \$500

#### PENALTY MATRIX WORKSHEET

CITATION: Failure to Comply with Permit (Notification)

VIOLATION NO.: C (1)

#### **TYPE**

TYPE I

<u>DIRECTLY</u> related to protecting health, safety, welfare or environment.

#### TYPE II

INDIRECTLY related to protecting health, safety, welfare or environment.

X TYPE III

<u>INCIDENTAL</u> to protecting health, safety, welfare or environment.

### **DEVIATION FROM THE STANDARD**

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

#### **FACTORS CONSIDERED:**

Taken from Section 10 (a) (2) of the DEM's Rules and Regulations for Assessment of Administrative Penalties

- (A) The extent to which the act or failure to act was out of compliance: The Respondent failed to notify DEM within 30 days of noncompliance as required by the permit. The Respondent is a stationary source of air pollutants subject to federal and state air pollution control regulations. Compliance with reporting requirements of the permit is important to the regulatory program.
- (B) Environmental conditions: Considered, but not utilized for this calculation.
- (C) Amount of the pollutant: Considered, but not utilized for this calculation.
- (D) **Toxicity or nature of the pollutant:** Considered, but not utilized for this calculation.
- (E) Duration of the violation:

A letter of notification to the DEM regarding the permit noncompliance that ended 4 January 2016 was due on 4 February 2016. Said letter was received on 19 April 2016, 75 days late.

A letter of notification to the DEM regarding the permit noncompliance that ended 25 January 2016 was due on 25 February 2016. Said letter was received on 19 April 2016, 54 days late.

(F) Areal extent of the violation: Considered, but not utilized for this calculation.

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- (G) Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance: The Respondent failed to take reasonable and appropriate steps to prevent the noncompliance.
- (H) Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce: Considered, but not utilized for this calculation.
- (I) The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable: The Respondent had complete control over the violation since the Respondent is the operator of the facility. The violation was foreseeable by the Respondent.
- (J) Any other factor(s) that may be relevant in determining the amount of a penalty: The Respondent reported the permit noncompliance that occurred on 1 March 2016 and the permit noncompliance that occurred from 21 April 2016 to 22 April 2016 within 30 days.

MAJOR MODERATE <u>X</u> MINOR
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applicable st	rix where the tatute provides for y up to \$10,000	TYPE I	TYPE II	TYPE III
DEVIATION	MAJOR	\$5,000 to \$10,000	\$2,500 to \$5,000	\$1,000 to \$2,500
FROM	MODERATE	\$2,500 to \$5,000	\$1,000 to \$2,500	\$500 to \$1,000
STANDARD	MINOR	\$1,000 to \$2,500	\$500 to \$1,000	\$100 to \$500 <b>\$400</b>

#### PENALTY MATRIX WORKSHEET

CITATION: Failure to Comply with Permit (Continuous Monitoring of pH)

VIOLATION NO.: C (1)

# **TYPE**

TYPE I

<u>DIRECTLY</u> related to protecting health, safety, welfare or environment.

#### TYPE II

INDIRECTLY related to protecting health, safety, welfare or environment.

X TYPE III

INCIDENTAL to protecting health, safety, welfare or environment.

### **DEVIATION FROM THE STANDARD**

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

#### **FACTORS CONSIDERED:**

Taken from Section 10 (a) (2) of the DEM's Rules and Regulations for Assessment of Administrative Penalties

- (A) The extent to which the act or failure to act was out of compliance: The Respondent failed to continuously monitor the pH of the scrubbing liquid as required by the permit. The Respondent is a stationary source of air pollutants subject to federal and state air pollution control regulations. Compliance with reporting requirements of the permit is important to the regulatory program.
- (B) **Environmental conditions:** Considered, but not utilized for this calculation.
- (C) Amount of the pollutant: Considered, but not utilized for this calculation.
- (D) **Toxicity or nature of the pollutant:** Considered, but not utilized for this calculation.
- (E) Duration of the violation:

About 9 hours from 21 April 2016 to 22 April 2016.

(F) Areal extent of the violation: Considered, but not utilized for this calculation.

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- (G) Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance: The Respondent failed to take reasonable and appropriate steps to prevent the noncompliance. The Respondent mitigated the noncompliance by retraining staff.
- (H) Whether the person has previously failed to comply with any regulations, order, statute, license, permit or approval issued or adopted by the Department, or any law which the Department has the authority or responsibility to enforce: Considered, but not utilized for this calculation.
- (I) The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable: The Respondent had complete control over the violation since the Respondent is the operator of the facility. The violation was foreseeable by the Respondent.
- (J) Any other factor(s) that may be relevant in determining the amount of a penalty: Considered, but not utilized for this calculation.

MAJOR MODERATE <u>X</u> MINOR
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	rix where the catute provides for y up to \$10,000	TYPE I	TYPE II	TYPE III
DEVIATION	MAJOR	\$5,000 to \$10,000	\$2,500 to \$5,000	\$1,000 to \$2,500
FROM	MODERATE	\$2,500 to \$5,000	\$1,000 to \$2,500	\$500 to \$1,000
STANDARD	MINOR	\$1,000 to \$2,500	\$500 to \$1,000	\$100 to \$500 <b>\$200</b>