STATE OF RHODE ISLAND DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

OFFICE OF COMPLIANCE & INSPECTION

IN RE: Henry E. Yeles FILE NO.: OCI-SW-16-68

NOTICE OF VIOLATION

A. <u>INTRODUCTION</u>

Pursuant to Sections 42-17.1-2(21) and 42-17.6-3 of the Rhode Island General Laws, as amended, ("R.I. Gen. Laws") you are hereby notified that the Director of the Rhode Island Department of Environmental Management ("Director" of "RIDEM") has reasonable grounds to believe that the above-named party ("Respondent") has violated certain statutes and/or administrative regulations under RIDEM's jurisdiction.

B. ADMINISTRATIVE HISTORY

On 18 September 2003, RIDEM issued a *Letter of Non-Compliance* ("LNC") to Respondent for the alleged violations that are the subject of this *Notice of Violation* ("NOV"). The LNC required specific actions to correct the alleged violations. On 14 October 2016, RIDEM issued a *Notice of Intent to Enforce* ("NIE") to Respondent for the alleged violations that are the subject of the NOV. The NIE required specific actions to correct the violations. The NIE was returned "unclaimed" "unable to forward". On 22 January 2017, the NIE was hand delivered to Respondent's son by a RIDEM environmental police officer. Respondent's son informed the officer that he would deliver the NIE to Respondent. As of the date of the NOV, Respondent has failed to respond to or comply with the NIE.

C. FACTS

- (1) The property is located at 319 Canonchet Road, Assessor's Plat 16, Lot 21 in Hopkinton, Rhode Island ("Property").
- (2) Respondent owns the Property.
- (3) Respondent has neither sought nor obtained an approval, permit or license from RIDEM to operate a solid waste management facility on the Property.
- (4) Rhode Island's Department of Business Regulation has not issued a license to Respondent to operate a motor vehicle wrecking and salvage business on the Property.
- (5) On 30 October 2000, RIDEM inspected the Property in response to a complaint and observed solid waste deposited on the ground.

- (6) On 28 August 2003, RIDEM inspected the Property and observed approximately 50 cubic yards of solid waste deposited on the ground, which consisted of unregistered and inoperable motor vehicles and trucks, unregistered tank trailers, flat bed trailers, used gasoline dispensers, engine blocks, used rubber tires, truck bodies, vehicle parts, wood waste and other mixed solid waste.
- (7) On 4 October 2016, RIDEM inspected the Property in response to a new complaint and observed approximately 141 cubic yards of solid waste deposited on the ground, which consisted of unregistered and abandoned motor vehicles, truck beds, vehicle parts, trailers, damaged picnic tables, wood waste, used tires and other mixed solid waste.
- (8) On 10 January 2023, RIDEM inspected the Property and observed approximately 194 cubic yards of solid waste deposited on the ground, which consisted of trucks, a trailer, a dump truck bed, damaged picnic tables, wood waste, a truck box, a tractor, used rubber tires, a camp trailer and other mixed solid waste. The vehicles and other materials appeared to be abandoned, inoperable and not actively managed as useful belongings.

D. VIOLATION

Based on the foregoing facts, the Director has reasonable grounds to believe that you have violated the following statutes:

- (1) **R.I. Gen. Laws Section 23-18.9-5** prohibiting the disposal of solid waste at other than a solid waste management facility licensed by RIDEM.
- (2) **R.I. Gen. Laws Section 23-18.9-8** prohibiting the operation of a solid waste management facility without first obtaining a license from RIDEM.

E. ORDER

Based upon the violations alleged above and pursuant to R.I. Gen. Laws Section 42-17.1-2(21), you are hereby ORDERED to:

- (1) **IMMEDIATELY** cease the disposal and accumulation of solid waste on the Property.
- (2) Within 60 days of receipt of the NOV, remove all solid waste from the Property and dispose of it at a licensed solid waste management facility or recycling facility. The solid waste shall not be burned or buried.
- (3) Within 10 days of completion of the removal of the solid waste, submit to the RIDEM's Office of Compliance and Inspection written verification that the solid waste was disposed of at a licensed solid waste management facility or recycling facility.

F. PENALTY

(1) Pursuant to R.I. Gen. Laws Section 42-17.6-2, the following administrative penalty, as more specifically described in the attached penalty summary and worksheets, is hereby ASSESSED, jointly and severally, against each named respondent:

\$8,750

- (2) The proposed administrative penalty is calculated pursuant to Rhode Island's *Rules* and *Regulations for Assessment of Administrative Penalties* (250-RICR-130-00-1) ("Penalty Rules") and must be paid to RIDEM within 30 days of your receipt of the NOV. Penalty payments shall be by one of two methods:
 - (a) By certified check, cashier's check or money order made payable to the **General Treasury Environmental Response Fund** and forwarded to:

Administrator, RIDEM Office of Compliance and Inspection 235 Promenade Street, Suite 220 Providence, RI 02908-5767

- (b) By wire transfer in accordance with instructions provided by RIDEM.
- (3) Penalties assessed against Respondent in the NOV are penalties payable to and for the benefit of the State of Rhode Island and are not compensation for actual pecuniary loss.
- (4) If any violation alleged herein shall continue, then each day during which the violation occurs or continues shall constitute a separate offense and the penalties and/or costs for that violation shall continue to accrue in the manner set forth in the attached penalty summary and worksheets. The accrual of additional penalties and costs shall be suspended if RIDEM determines that reasonable efforts have been made to comply promptly with the NOV.

G. RIGHT TO ADMINISTRATIVE HEARING

- (1) Pursuant to R.I. Gen. Laws Chapters 42-17.1, 42-17.6, 42-17.7 and 42-35, each named respondent is entitled to request a hearing before RIDEM's Administrative Adjudication Division regarding the allegations, orders and/or penalties set forth in Sections B through F above. All requests for hearing MUST:
 - (a) Be in writing. <u>See</u> R.I. Gen. Laws Sections 42-17.1-2(21)(i) and 42-17.6-4(b).

(b) Be **RECEIVED** by RIDEM's Administrative Adjudication Division, at the following address, within 20 days of your receipt of the NOV. <u>See</u> R.I. Gen. Laws Sections 42-17.1-2(21)(i) and 42-17.7-9:

Administrative Clerk
RIDEM - Administrative Adjudication Division
235 Promenade Street, Suite 350
Providence, RI 02908-5767.

- (c) Indicate whether you deny the alleged violations and/or whether you believe that the administrative penalty is excessive. See R.I. Gen. Laws Section 42-17.6-4(b).
- (d) State clearly and concisely the specific issues which are in dispute, the facts in support thereof and the relief sought or involved, if any. See Part 1.7(B) of Rhode Island's Rules and Regulations for the Administrative Adjudication Division (250-RICR-10-00-1).
- (2) A copy of each request for hearing must also be forwarded to:

Jenna Giguere, Esquire RIDEM - Office of Legal Services 235 Promenade Street, Suite 425 Providence, RI 02908-5767

- (3) Each named respondent has the right to be represented by legal counsel at all administrative proceedings relating to this matter.
- (4) Each respondent must file a separate and timely request for an administrative hearing before RIDEM's Administrative Adjudication Division as to each violation alleged in the written NOV. If any respondent fails to request a hearing in the above-described time or manner regarding any violation set forth herein, then the NOV shall automatically become a Final Compliance Order enforceable in Superior Court as to that respondent and/or violation and any associated administrative penalty proposed in the NOV shall be final as to that respondent. See R.I. Gen. Laws Sections 42-17.1-2(21)(i) and (vi) and 42-17.6-4(b) and (c).
- (5) Failure to comply with the NOV may subject each respondent to additional civil and/or criminal penalties.
- (6) An original signed copy of the NOV is being forwarded to the Town of Hopkinton, Rhode Island, wherein the Property is located, to be recorded in the Office of Land Evidence Records pursuant to R.I. Gen. Laws Chapter 34-13 and Section 23-18.9-13, as is or as amended.
- (7) The NOV does not preclude the Director from taking any additional enforcement action nor does it preclude any other local, state, or federal governmental entities from initiating enforcement actions based on the acts or omissions described herein.

If you have any legal questions, you may contact (or if you are represented by an attorney, please have your attorney contact) Jenna Giguere of RIDEM's Office of Legal Services at (401) 222-6607 ext. 2772306 or at jenna.giguere@dem.ri.gov. All other inquiries should be directed to Tracey D'Amadio Tyrrell of RIDEM's Office of Compliance and Inspection at (401) 222-1360, ext. 2777407 or at tracey.tyrrell@dem.ri.gov.

Please be advised that any such inquiries do not postpone, eliminate, or otherwise extend the need for a timely submittal of a written request for a hearing, as described in Section G above.

	FOR THE DIRECTOR
	By:
	Dated:
CERT	<u> </u>
I hereby certify that on thethe within Notice of Violation was forwarded	_ day of l to:
57 Spri	E. Yeles ng Street ton, RI 02832-1629
by Certified Mail.	



ADMINISTRATIVE PENALTY SUMMARY

Program: Solid Waste
File No.: OCI-SW-16-68
Respondent: Henry E. Yeles

GRAVITY OF VIOLATION

SEE ATTACHED "PENALTY MATRIX WORKSHEETS."

SEE ATTACHED FENALLY WATRIX WORKSHEETS.					
VIOLATION No.	APPLICATION OF MATRIX		PENALTY CALCULATION		
& CITATION	Туре	Deviation	Penalty from Matrix	Number or Duration of Violations	AMOUNT
D (1) – Disposal of Solid Waste at Other Than a Licensed Solid Waste Management Facility	Type I (\$ <u>25,000</u> Max. Penalty) *	Minor	\$4,375	1 violation	\$4,375
D (2) – Operation of a Solid Waste Management Facility Without a License from RIDEM	Type I (\$ <u>25,000</u> Max. Penalty) *	Minor	\$4,375	1 violation	\$4,375
SUB-TOTAL				\$8,750	

^{*}Maximum Penalties represent the maximum penalty amounts per day, per violation.

ECONOMIC BENEFIT FROM NON-COMPLIANCE

COSTS OF COMPLIANCE, EQUIPMENT, O&M, STUDIES OR OTHER DELAYED OR AVOIDED COSTS, INCLUDING INTEREST AND/OR ANY COMPETITIVE ADVANTAGE DERIVED OVER ENTITIES THAT COMPLY. NOTE: ECONOMIC BENEFIT MUST BE INCLUDED IN THE PENALTY LINE FSS:

- THERE IS NO IDENTIFIABLE BENEFIT FROM NON-COMPLIANCE, OR
- THE AMOUNT OF ECONOMIC BENEFIT CANNOT BE QUANTIFIED.

A review of the record in this matter has revealed that Respondent has either enjoyed no identifiable benefit from the non-compliance alleged in this enforcement action or that the amount of economic benefit that may have resulted cannot be quantified.

COST RECOVERY

ADDITIONAL OR EXTRAORDINARY COSTS INCURRED BY THE DIRECTOR DURING THE INVESTIGATION, ENFORCEMENT AND RESOLUTION OF AN ENFORCEMENT ACTION (EXCLUDING NON-OVERTIME PERSONNEL COSTS), FOR WHICH THE STATE IS NOT OTHERWISE REIMBURSED.

A review of the record in this matter has revealed that RIDEM has not incurred any additional or extraordinary costs during the investigation, enforcement, and resolution of this enforcement action (excluding non-overtime personnel costs), for which the State is not otherwise reimbursed.

TOTAL PENALTY PROPOSED UNDER PENALTY RULES = \$8,750

PENALTY MATRIX WORKSHEET

CITATION: Disposal of Solid Waste at Other Than a Licensed Solid Waste Management Facility

VIOLATION NO.: D (1)

ТҮРЕ			
X TYPE I DIRECTLY related to protecting health, safety, welfare, or environment.	TYPE II INDIRECTLY related to protecting health, safety, welfare, or environment.	TYPE III INCIDENTAL to protecting health, safety, welfare, or environment.	

DEVIATION FROM THE STANDARD

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

FACTORS CONSIDERED:

Taken from Part 1.10(A)(1)(b) of the Penalty Rules.

- (1) The extent to which the act or failure to act was out of compliance: Respondent disposed of or allowed for the disposal of solid waste on the Property. Prohibiting the disposal of solid waste at a location other than a licensed solid waste management facility is of prime importance to the regulatory program. Failure to comply may result in threats or harm to public health and safety and the environment.
- (2) Environmental conditions: The Property is in a residential zone and the nearby residences rely on private drinking water wells. The Property is in a GAA groundwater classification zone, which are groundwater resources designated as suitable for drinking water use without treatment, and which are in groundwater reservoirs and portions of their recharge areas, wellhead protection areas for community water supply wells and in groundwater dependent areas. The Property is within a wellhead protection area for a community water supply well and in a sole source aquifer. The southwestern corner of the Property is comprised of a 1.3 acre regulated freshwater wetland. The Property abuts Wincheck Pond to the west and north. The Property is within Lower Wood River watershed.
- (3) **Amount of the pollutant**: Approximately 194 cubic yards of solid waste as of RIDEM's 10 January 2023 inspection.
- (4) **Toxicity or nature of the pollutant**: Leakage of petroleum products and automotive fluids from the numerous vehicles, trucks and trailers abandoned on the Property could have adverse impacts to the groundwater. Benzene, a component of gasoline, is a known human carcinogen.
- (5) **Duration of the violation**: Full duration unknown at least 22 ½ years. RIDEM first observed solid waste on the Property on 30 October 2000. RIDEM only considered the duration of the violation since the 10 January 2023 inspection due to a July 2021 statutory amendment.
- (6) Areal extent of the violation: The solid waste is deposited throughout much of the 12.05-acre lot.

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- (7) Whether the person took reasonable and appropriate steps to prevent and/or mitigate the noncompliance: Respondent failed to prevent the non-compliance by ceasing or prohibiting the disposal of solid waste on the Property. Respondent has yet to mitigate the non-compliance despite receiving the NIE from RIDEM, which required that he do so.
- (8) Whether the person has previously failed to comply with any regulations, order, statute, license, permit, or approval issued or adopted by RIDEM, or any law which RIDEM has the authority or responsibility to enforce: Considered, but not utilized for this calculation.
- (9) The degree of willfulness or negligence, including but not limited to, how much control the violator had over the occurrence of the violation and whether the violation was foreseeable: Negligence is attributable to Respondent for the failure to comply with Rhode Island's *Refuse Disposal Act*. Respondent, as owner of the Property, had complete control over the occurrence of the violation.
- (10) Any other factor(s) that may be relevant in determining the amount of a penalty: Considered, but not utilized for this calculation.

MAJOR	MODERATE	X MINOR
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=	trix where the statute provides enalty up to	TYPE I	TYPE II	TYPE III
DEVIATION	MAJOR	\$12,500 to \$25,000	\$6,250 to \$12,500	\$2,500 to \$6,250
FROM	MODERATE	\$6,250 to \$12,500	\$2,500 to \$6,250	\$1,250 to \$2,500
STANDARD	MINOR	\$2,500 to \$6,250 \$4,375	\$1,250 to \$2,500	\$250 to \$1,250

PENALTY MATRIX WORKSHEET

CITATION: Operating a Solid Waste Management Facility Without a License from RIDEM

VIOLATION NO.: D (2)

ТҮРЕ			
X TYPE I DIRECTLY related to protecting health, safety, welfare, or environment.	TYPE II INDIRECTLY related to protecting health, safety, welfare, or environment.	TYPE III INCIDENTAL to protecting health, safety, welfare, or environment.	

DEVIATION FROM THE STANDARD

THE DEGREE TO WHICH A PARTICULAR VIOLATION IS OUT OF COMPLIANCE WITH THE REQUIREMENT VIOLATED.

FACTORS CONSIDERED:

Taken from Part 1.10(A)(1)(b) of the Penalty Rules.

- (1) The extent to which the act or failure to act was out of compliance: Respondent allowed for the disposal of solid waste on the Property and allowed it to accumulate and remain on-site for an extended period. Prohibiting the operation of a solid waste management facility without a license or approval from RIDEM is of prime importance to the regulatory program. RIDEM's licensing process ensures that solid waste management facilities are appropriately located and operated in strict compliance with Rhode Island's Rules and Regulations for Solid Waste Management Facilities and Organic Waste Management Facilities (250-RICR-140-05-1). Failure to comply will likely result in threats or harm to public health and safety and the environment.
- (2) Environmental conditions: The Property is in a residential zone and the nearby residences rely on private drinking water wells. The Property is in a GAA groundwater classification zone, which are groundwater resources designated as suitable for drinking water use without treatment, and which are in groundwater reservoirs and portions of their recharge areas, wellhead protection areas for community water supply wells and in groundwater dependent areas. The Property is within a wellhead protection area for a community water supply well and in a sole source aquifer. The southwestern corner of the Property is comprised of a 1.3 acre regulated freshwater wetland. The Property abuts Wincheck Pond to the west and north. The Property is within Lower Wood River watershed.
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STANDARD	MINOR	\$2,500 to \$6,250 \$4,375	\$1,250 to \$2,500	\$250 to \$1,250